



Draft Goal 5 Report:

Metro Urban Growth Management Functional Plan Title 13 Compliance

and

Economic, Social, Environmental, and Energy (ESEE) Analysis

Prepared for:



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Executive Summary

Washington County is proposing to amend its regulatory program for Riparian Wildlife Habitat and Upland Wildlife Habitat within the Urban Unincorporated Area (UUA); that area within the Metro Urban Growth Boundary (UGB) that is outside incorporated cities. When making updates to natural resource regulations, Statewide Planning Goal 5 (Natural Resources, Scenic and Historic Areas, and Open Spaces) directs local governments in Oregon to comply with Oregon Administrative Rule (OAR) 660, Division 23 (the “Goal 5 rule”). The Goal 5 rule establishes procedures and requirements for complying with Goal 5, including preparation of an Economic, Social, Environmental, and Energy (ESEE) analysis to help evaluate potential changes. Within the Portland Metro region, the Goal 5 rule requires that local governments comply with the natural resource requirements in Metro’s Urban Growth Management Functional Plan (UGMFP) Title 13 for those resources that Metro has determined are **Regionally Significant Resources**.

The Habitat Inventory Report (DEA, 2024) identified the following Significant Habitat within the UUA: 3,173 acres of Riparian Wildlife Habitat and 1,094 acres of Upland Wildlife Habitat. This report addresses compliance with UGMFP Title 13 for Regionally Significant Resources. For all other Significant Habitat identified in the Inventory, this report provides an ESEE analysis and program recommendations in compliance with the Goal 5 rule (these resources which Washington County found to be significant, but which are not Regionally Significant Resources, are referred to herein as “**Locally Significant Resources**”).

UGMFP Title 13 Compliance for Regionally Significant Resources

- Approximately 96% (3,041 acres) of Riparian Wildlife Habitat and 36% (398 acres) of Upland Wildlife Habitat within the UUA are classified by Metro as Regionally Significant Resources that are required to be protected in accordance with Title 13. Regionally Significant Upland Wildlife Habitat is found primarily within areas that were added to the Metro Urban Growth Boundary (UGB) after Dec. 28, 2005 (the adoption date of Title 13).
- The County is proposing updates to maps and regulations that will impact Regionally Significant Resources. These updates require findings that the County remains substantially compliant with Title 13 for Regionally Significant Resources, including Regionally Significant Upland Wildlife Habitat in areas added to the UGB after Dec. 28, 2005, and Regionally Significant Riparian Wildlife Habitat in all areas within the UUA.
- The analysis in this report finds that the proposed map and program changes affecting these Regionally Significant Resources are in substantial compliance with the requirements of Title 13.

Economic, Social, Environmental, and Energy (ESEE) Analysis for Locally Significant Resources

- An ESEE analysis evaluates the economic, social, environmental, and energy consequences of allowing, limiting, or prohibiting conflicting uses within significant resources and impact areas. The purpose of the ESEE analysis is to inform the program and help determine the policies and standards used to carry out the program decision. To do this, the ESEE consequences that could result from decisions to allow, limit, or prohibit a conflicting use must be analyzed for each conflicting use.

- A conflicting use is a land use, or other activity reasonably and customarily subject to land use regulations, that could adversely affect a significant Goal 5 resource.
- Approximately 829 acres of Upland Wildlife Habitat on land that was within the UGB prior to the adoption of Title 13 is being evaluated by Washington County as a Locally Significant Resource. This also includes a portion of the Riparian Wildlife Habitat (133 acres) that is expected to be outside of the verified Riparian Wildlife Habitat boundary but will be regulated as Upland Wildlife Habitat. These Significant Habitats are subject to the “standard” Goal 5 process which includes an ESEE analysis.
- The draft ESEE analysis for Upland Wildlife Habitat in this report uses a series of tables to consider trade-offs within six conflicting use categories. The draft ESEE analysis reaches the following conclusions:

Conflicting Use Category	Conclusion whether to Allow, Limit or Prohibit Conflicting Use
<ul style="list-style-type: none"> - High Intensity Urban (including commercial, industrial and mixed use districts) - Parks/Open Space - Utilities - Transportation 	<p>Allow Conflicting Use within Upland Wildlife Habitat</p>
<ul style="list-style-type: none"> - Other Urban (including most urban residential districts) - Non/Future Urban 	<p>Lightly Limit Conflicting Use within Upland Wildlife Habitat</p>