



July 28, 2006

To: Citizen Participation Organizations and Interested Parties

From: Brent Curtis, Planning Manager
Department of Land Use and Transportation

Subject: **PROPOSED ORDINANCE NO. 668**

Enclosed for your information is a copy of proposed Ordinance No. 668. Listed below is a description of the ordinance, hearing dates, and other relevant information. If you have any questions about the ordinance, or if you would like additional information, please contact the Planning Division.

Ordinance Purpose and Summary

Ordinance No. 668 amends the Washington County - Sherwood Urban Planning Area Agreement originally adopted in 1988. The urban planning area boundary is amended to include lands that were added to the Regional Urban Growth Boundary in 2002. Changes are also proposed to be made to the urban planning area agreement that would allow the use of e-mail by the city and the County when providing notice required by the agreement and update Section III. E. of the UPAA relating to development of lands designated Future Development 20 Acre District (FD-20).

Who Is Affected

Owners of land in the areas added to the Sherwood urban planning area boundary.

What Land is Affected

Properties added to the Sherwood urban planning area boundary.

Key Provisions

- The Washington County – Sherwood UPAA is amended to reference the inclusion of land into the Regional Urban Growth Boundary (UGB).
- The UPAA is amended to allow the city and the County to use electronic mail (i.e., e-mail) to provide intergovernmental notices required by the UPAA.
- Amends Section III. E. (Comprehensive Planning and Development Policies) of the UPAA to prohibit the County from approving divisions of land designated FD-20 within the unincorporated portions of the Urban Planning Area that are inconsistent with the provisions of the FD-20 District.
- Exhibit A of the existing UPAA, which shows the current planning area boundary, is deleted and replaced by a new Exhibit A. The new map reflects the addition of the lands added to the Regional UGB in 2002.

Initial Public Hearings

Time and Place

Planning Commission
1:30 pm
September 6, 2006

Board of County Commissioners
10:00 am
September 19, 2006

Hearings will be held in the Shirley Huffman Auditorium in the Public Services Building, 155 N. 1st Avenue, Hillsboro, Oregon.

On September 19th, the Board of County Commissioners (Board) may choose to adopt the ordinance, make changes to it, continue the hearing to a future date, or reject the ordinance. If it is adopted, it would become effective on October 18, 2006.

**Urban Comprehensive
Plan Policies Amended**

- Washington County – Sherwood Urban Planning Area Agreement

**Community
Development Code
Standards Amended**

- N/A

**How to Submit
Comments**

Submit oral or written testimony to the Board and/or the Planning Commission at one of the public hearings. Written testimony may be mailed or faxed to the Board or Planning Commission in advance of the public hearings in care of the Planning Division. **Testimony may not be submitted by e-mail.**

Washington County, Planning Division
155 N. 1st Ave., Suite 350-14, Hillsboro, OR 97124-3072
Fax: 503-846-4412

Failure to submit oral or written testimony before the Board or Planning Commission may preclude appeal of a decision by the Board to adopt an ordinance as filed or amended.

Staff Contact

Paul Schaefer, Senior Planner
155 N. 1st Ave., Suite 350-14, Hillsboro, OR 97124-3072
Telephone: 503-846-8817 Fax: 503-846-4412
e-mail: paul_schaefer@co.washington.or.us

**Proposed Ordinance is
available at the
following locations:**

- The Washington County Department of Land Use and Transportation, Planning Division, 155 N. 1st Ave., Hillsboro, OR 97124-3072
Telephone: 503-846-3519
- www.co.washington.or.us/deptmts/lut/planning/ordhome.htm
- Cedar Mill Community Library and Tigard Public Library
- Citizen Participation Organizations (CPOs); Call 503-725-2124 for a directory of CPOs.

/wpshare/2006ord/Ord668/Notices & Affidavits/CPO Notice.doc

1 BEFORE THE BOARD OF COUNTY COMMISSIONERS

2 FOR WASHINGTON COUNTY, OREGON

3
4 A-ENGROSSED ORDINANCE NO. 668

An Ordinance Amending the
Washington County – Sherwood Urban
Planning Area Agreement Element of the
Washington County Comprehensive Plan

5
6 The Board of County Commissioners of Washington County, Oregon, ordains:

7 SECTION 1

8 A. The Board of County Commissioners of Washington County, Oregon,
9 recognizes that the Urban Planning Area Agreement with City of Sherwood was adopted by
10 way of Ordinance No. 332 on October 25, 1988.

11 B. Subsequent ongoing planning efforts of the City of Sherwood and the County
12 indicate a need for an update of the Washington County – Sherwood Urban Planning Area
13 Agreement to reflect changes made to the Regional Urban Growth Boundary and the need for
14 urban planning of the new urban land. The Board takes note that such changes are necessary
15 for the benefit of the health, safety, and general welfare of the residents of Washington
16 County, Oregon.

17 C. Under the provisions of Washington County Charter Chapter X, the Land Use
18 Ordinance Advisory Commission has carried out its responsibilities, including preparation of
19 notices, and the County Planning Commission has conducted one or more public hearings on
20 the proposed amendments and has submitted its recommendations to the Board. The Board
21 finds that this Ordinance is based on that recommendation and any modifications made by the
22 Board, as a result of the public hearings process.

1 D. The Board finds and takes public notice that it is in receipt of all matters and
2 information necessary to consider this Ordinance in an adequate manner, and finds that this
3 Ordinance complies with the Statewide Planning Goals, and the standards for legislative plan
4 adoption, as set forth in Chapters 197 and 215 of the Oregon Revised Statutes, the Washington
5 County Charter, and the Washington County Community Development Code.

6 SECTION 2

7 Exhibit 1 (10 pages), attached hereto and incorporated herein by reference, is hereby
8 adopted as amendments to the Washington County – Sherwood Urban Planning Area
9 Agreement Element of the Washington County Comprehensive Plan.

10 SECTION 3

11 All other Comprehensive Plan provisions that have been adopted by prior ordinance,
12 which are not expressly amended or repealed herein, shall remain in full force and effect.

13 SECTION 4

14 All applications received prior to the effective date shall be processed in accordance with
15 ORS 215.427 (2005 Edition).

16 SECTION 5

17 If any portion of this Ordinance, including the exhibit, shall for any reason be held
18 invalid or unconstitutional by a body of competent jurisdiction, the remainder shall not be
19 affected thereby and shall remain in full force and effect, and any provision of a prior land use
20 ordinance amended or repealed by the stricken portion of this Ordinance shall be revived and
21 again be considered in full force and effect.

22 /////

1 SECTION 6

2 The Office of County Counsel and Department of Land Use and Transportation are
3 authorized to prepare planning documents to reflect the changes adopted under Section 2 of
4 this Ordinance, including deleting and adding textual material and maps, renumbering pages
5 or sections, and making any technical changes not affecting the substance of these
6 amendments as necessary to conform to the Washington County Comprehensive Plan format.

7 SECTION 7

8 This Ordinance shall take effect thirty (30) days after adoption.

9 ENACTED this 26 day of September, 2006, being the 2nd reading
10 and 2nd public hearing before the Board of County Commissioners of Washington County,
11 Oregon.

12 BOARD OF COUNTY COMMISSIONERS
13 FOR WASHINGTON COUNTY, OREGON

14 **ADOPTED**

15 Tom Bruin
16 CHAIRMAN

17 Barbara Hejtmanek
18 RECORDING SECRETARY

19 READING

20 PUBLIC HEARING

21 First September 19, 2006

21 September 19, 2006

22 Second September 26, 2006

22 September 26, 2006

23 Third _____

24 Fourth _____

25 VOTE: Aye: Brian, Leeper, Rogers,
26 Duyck, Schouten

25 Nay: _____

27 Recording Secretary: Barbara Hejtmanek

27 Date: 9-26-06

WASHINGTON COUNTY – SHERWOOD URBAN PLANNING AREA AGREEMENT

THIS AGREEMENT is entered into ~~this 25th day of October 1988~~ by WASHINGTON COUNTY, a political subdivision of the State of Oregon, hereinafter referred to as the "COUNTY", and the CITY OF SHERWOOD, an incorporated municipality of the State of Oregon, hereinafter referred to as the "CITY".

WHEREAS, ORS 190.010 provides that units of local government may enter into agreements for the performance of any or all functions and activities that a party to the agreement, its officers or agents, have authority to perform; and

WHEREAS, Statewide Planning Goal #2 (Land Use Planning) requires that City, County, State and Federal agency and special district plans and actions shall be consistent with the comprehensive plans of the cities and counties and regional plans adopted under ORS Chapter 197; and

WHEREAS, the Oregon State Land Conservation and Development Commission (LCDC) requires each jurisdiction requesting acknowledgment of compliance to submit an agreement setting forth the means by which comprehensive planning coordination within the Regional Urban Growth Boundary (UGB) will be implemented; and

WHEREAS, the COUNTY and the CITY, to ensure coordinated and consistent comprehensive plans, consider it mutually advantageous to establish:

1. An Urban Planning Area Agreement incorporating a site-specific Urban Planning Area within the Regional ~~Urban Growth Boundary~~ UGB within which both the COUNTY and the CITY maintain an interest in comprehensive planning;
2. A process for coordinating comprehensive planning and development in the Urban Planning Area;
3. Policies regarding comprehensive planning and development in the Urban Planning Area; and
4. A process to amend the Urban Planning Agreement.

WHEREAS, Metro expanded the Regional UGB in December 2002 and June 2004. LCDC acknowledged the 2002 UGB expansion in July 2003 and the 2004 expansion in July 2005; and

WHEREAS, the COUNTY and CITY desire to amend the UPAA to reflect the changes in the Regional UGB and the need for urban planning of the new urban land.

NOW THEREFORE, THE COUNTY AND THE CITY AGREE AS FOLLOWS:

I. Location of the Urban Planning Area

The Urban Planning Area mutually defined by the COUNTY and the CITY includes the

abcdef Proposed additions

~~abcdef~~ Proposed deletions

area designated on Exhibit "A" to this agreement.

II. Coordination of Comprehensive Planning and Development

A. Amendments to or Adoption of a Comprehensive Plan or Implementing Regulation.

1. Definitions

Comprehensive Plan means a generalized, coordinated land use map and policy statement of the governing body of a local government that interrelates all functional and natural systems and activities relating to the use of lands, including, but not limited to, sewer and water systems, transportation systems, educational facilities, recreational facilities, and natural resources and air and water quality management programs. "Comprehensive Plan" amendments do not include small tract comprehensive plan map changes.

For purposes of this agreement, Electronic Mail (i.e., e-mail) means the transmission of messages (including public hearing notices, agency comments or other communications relating to this agreement), over communications networks in an electronic form. Attachments, including public hearing notices and agency comments, to an e-mail shall be formatted as a Microsoft Word document, a PDF file or other format as agreed upon by the originating and responding agencies.

Implementing Regulation means any local government zoning ordinance, land division ordinance adopted under ORS 92.044 or 92.046 or similar general ordinance establishing standards for implementing a comprehensive plan. "Implementing regulation" does not include small tract zoning map amendments, conditional use permits, individual subdivision, partitioning or planned unit development approval or denials, annexations, variances, building permits and similar administrative-type decisions.

2. The County shall provide the CITY with the appropriate opportunity to participate, review and comment on proposed amendments to or adoption of the COUNTY comprehensive plan or implementing regulations. The CITY shall provide the COUNTY with the appropriate opportunity to participate, review and comment on proposed amendments to or adoption of the CITY comprehensive plan or implementing regulations. The following procedures shall be followed by the COUNTY and the CITY to notify and involve one another in the process to amend or adopt a comprehensive plan or implementing regulation.

a. The CITY or the COUNTY, whichever has jurisdiction over the proposal, hereinafter the originating agency, shall notify the other agency, hereinafter the responding agency, by first class mail or as an attachment to electronic mail of the proposed action at the time such planning efforts are initiated, but in no case less than 45 days prior to the final hearing on adoption. The specific method and level of involvement shall be finalized by "Memorandums of Understanding" negotiated and signed by the planning directors of the CITY and the COUNTY. The "Memorandums of Understanding" shall clearly

outline the process by which the responding agency shall participate in the adoption process. If, at the time of being notified of a proposed action, the responding agency determines it does not need to participate in the adoption process, it may waive the requirement to negotiate and sign a "Memorandum of Understanding".

- b. The originating agency shall transmit draft recommendations on any proposed actions to the responding agency for its review and comment before finalizing. Unless otherwise agreed to in a "Memorandum of Understanding", the responding agency shall have ten (10) days after receipt of a draft to submit comments orally or in writing. Lack of response shall be considered "no objection" to the draft.
- c. The originating agency shall respond to the comments made by the responding agency either by a) revising the final recommendations, or b) by letter to the responding agency explaining why the comments cannot be addressed in the final draft.
- d. Comments from the responding agency shall be given consideration as a part of the public record on the proposed action. If after such consideration, the originating agency acts contrary to the position of the responding agency, the responding agency may seek appeal of the action through the appropriate appeals body and procedures.
- e. Upon final adoption of the proposed action by the originating agency, it shall transmit the adopting ordinance to the responding agency as soon as publicly available, or if not adopted by ordinance, whatever other written documentation is available to properly inform the responding agency of the final actions taken.

B. Development Actions Requiring Individual Notice to Property Owners.

1. Definition

Development Action Requiring Notice means an action by a local government which requires notifying by mail the owners of property which could potentially be affected (usually specified as a distance measured in feet) by a proposed development action which directly affects and is applied to a specific parcel or parcels. Such development actions may include, but not be limited to small tract zoning or comprehensive plan map amendments, conditional or special use permits, individual subdivisions, partitionings or planned unit developments, variances, and other similar actions requiring a hearings process which is quasi-judicial in nature.

2. The COUNTY will provide the CITY with the opportunity to review and comment on proposed development actions requiring notice within the designated Urban Planning Area. The CITY will provide the COUNTY with the opportunity to review and comment on proposed development actions requiring notice within

the CITY limits that may have an affect on unincorporated portions of the designated Urban Planning Area.

3. The following procedures shall be followed by the COUNTY and the CITY to notify one another of proposed development actions:
 - a. The CITY or the COUNTY, whichever has jurisdiction over the proposal, hereinafter the originating agency, shall send by first class mail or as an attachment to electronic mail a copy of the public hearing notice which identifies the proposed development action to the other agency, hereinafter the responding agency, at the earliest opportunity, but no less than ten (10) days prior to the date of the scheduled public hearing. The failure of the responding agency to receive a notice shall not invalidate an action if a good faith attempt was made by the originating agency to notify the responding agency.
 - b. The agency receiving the notice may respond at its discretion. Comments may be submitted in written or electronic form or an oral response may be made at the public hearing. Lack of written or oral response shall be considered "no objection" to the proposal.
 - c. If received in a timely manner, the originating agency shall include or attach the comments to the written staff report and respond to any concerns addressed by the responding agency in such report or orally at the hearing.
 - d. Comments from the responding agency shall be given consideration as a part of the public record on the proposed action. If, after such consideration, the originating agency acts contrary to the position of the responding agency, the responding agency may seek appeal of the action through the appropriate appeals body and procedures.
 - e. The originating agency shall utilize tracking options to ensure that the responding agency receives the public hearing notice in a timely manner. In the event that tracking indicates that the responding agency did not receive the e-mailed notice within 24-hours of being sent, the originating agency shall send no later than the next business day a copy of the notice by first class mail.
 - f. The originating and responding agencies shall keep copies of all electronic mail as part of the public record consistent with state archive laws.

C. Additional Coordination Requirements

1. The CITY and the COUNTY shall do the following to notify one another of proposed actions which may affect the community, but are not subject to the notification and participation requirements contained in subsections A and B above.

- a. The CITY or the COUNTY, whichever has jurisdiction over the proposed actions, hereinafter the originating agency, shall send by first class mail or as an attachment to electronic mail a copy of all public hearing agendas which contain the proposed actions to the other agency, hereinafter the responding agency, at the earliest opportunity, but no less than three (3) days prior to the date of the scheduled public hearing. The failure of the responding agency to receive an agenda shall not invalidate an action if a good faith attempt was made by the originating agency to notify the responding agency.
- b. The agency receiving the public hearing agenda may respond at its discretion. Comments may be submitted in written or electronic form or an oral response may be made at the public hearing. Lack of written or oral response shall be considered "no objection" to the proposal.
- c. Comments from the responding agency shall be given consideration as a part of the public record on the proposed action. If, after such consideration, the originating agency acts contrary to the position of the responding agency, the responding agency may seek appeal of the action through the appropriate appeals body and procedures.

III. Comprehensive Planning and Development Policies

A. Definition

Urban Planning Area means the incorporated area and certain unincorporated areas contiguous to the incorporated area for which the CITY conducts comprehensive planning and seeks to regulate development activities to the greatest extent possible. The CITY Urban Planning Area is designated on Exhibit "A".

- B. The CITY shall be responsible for comprehensive planning within the Urban Planning Area.
- C. The CITY shall be responsible for the preparation, adoption and amendment of the public facility plan required by OAR 660-011 within the Urban Planning Area.
- D. As required by OAR 660-011-0010, the CITY is identified as the appropriate provider of local water, sanitary sewer, storm sewer and transportation facilities within the urban planning area. Exceptions include facilities provided by other service providers subject to the terms of any intergovernmental agreement the CITY may have with other service providers; facilities under the jurisdiction of other service providers not covered by an intergovernmental agreement; and future facilities that are more appropriately provided by an agency other than the CITY.
- E. The COUNTY shall not approve land divisions within the unincorporated portions of the Urban Planning Area which would create lots less than ten (10) acres in size, or for lands designated FD-20, land divisions that are inconsistent with the provisions of the Future Development 20 Acre District (FD-20).

F. The COUNTY shall not approve a development proposal in the Urban Planning Area if the proposal would not provide for, nor be conditioned to provide for, an enforceable plan for redevelopment to urban densities consistent with the CITY's Comprehensive Plan in the future upon annexation to the CITY as indicated by the CITY Comprehensive Plan.

G. The COUNTY will not oppose any annexation of land to the City of Sherwood within the CITY's Urban Planning Area.

IV. Amendments to the Urban Planning Area Agreement

A. The following procedures shall be followed by the CITY and the COUNTY to amend the language of this agreement or the Urban Planning Area Boundary:

1. The CITY or COUNTY, whichever jurisdiction originates the proposal, shall submit a formal request for amendment to the responding agency.
2. The formal request shall contain the following:
 - a. A statement describing the amendment.
 - b. A statement of findings indicating why the proposed amendment is necessary.
 - c. If the request is to amend the planning area boundary, a map ~~which~~that clearly indicates the proposed change and surrounding area.
3. Upon receipt of a request for amendment from the originating agency, the responding agency shall schedule a review of the request before the appropriate reviewing body, with said review to be held within 45 days of the date the request is received.
4. The CITY and COUNTY shall make good faith efforts to resolve requests to amend this agreement. Upon completion of the review, the reviewing body may approve the request, deny the request, or make a determination that the proposed amendment warrants additional review. If it is determined that additional review is necessary, the following procedures shall be followed by the CITY and COUNTY:
 - a. If inconsistencies noted by both parties cannot be resolved in the review process as outlined in Section IV (3), the CITY and the COUNTY may agree to initiate a joint study. Such a study shall commence within 90 days of the date it is determined that a proposed amendment creates an inconsistency, and shall be completed within 90 days of said date. Methodologies and procedures regulating the conduct of the joint study shall be mutually agreed upon by the CITY and the COUNTY prior to commencing the study.

b. Upon completion of the joint study, the study and the recommendations drawn from it shall be included within the record of the review. The agency considering the proposed amendment shall give careful consideration to the study prior to making a final decision.

B. The parties will jointly review this Agreement every two (2) years, or more frequently if mutually needed, to evaluate the effectiveness of the processes set forth herein and to make any necessary amendments. The review process shall commence two (2) years from the date of execution and shall be completed within sixty (60) days. Both parties shall make a good faith effort to resolve any inconsistencies that may have developed since the previous review. If, after completion of the 60 day review period inconsistencies still remain, either party may terminate this Agreement.

IV. ~~This Urban Planning Area Agreement repeals and replaces the Urban Planning Area Agreement dated September 9, 1986. This Agreement shall become effective upon full execution by the COUNTY and the CITY and shall then repeal and replace the Washington County-Sherwood Urban Planning Area Agreement dated October 25, 1988. The effective date of this Agreement shall be the last date of signature on the signature page.~~

~~This Agreement commences on November 24, 1988.~~

IN WITNESS WHEREOF the parties have executed this Urban Planning Area Agreement on the date set opposite their signatures.

CITY OF SHERWOOD

By _____
Mayor

Date _____ ~~9-30-88~~

City Recorder Date _____

WASHINGTON COUNTY

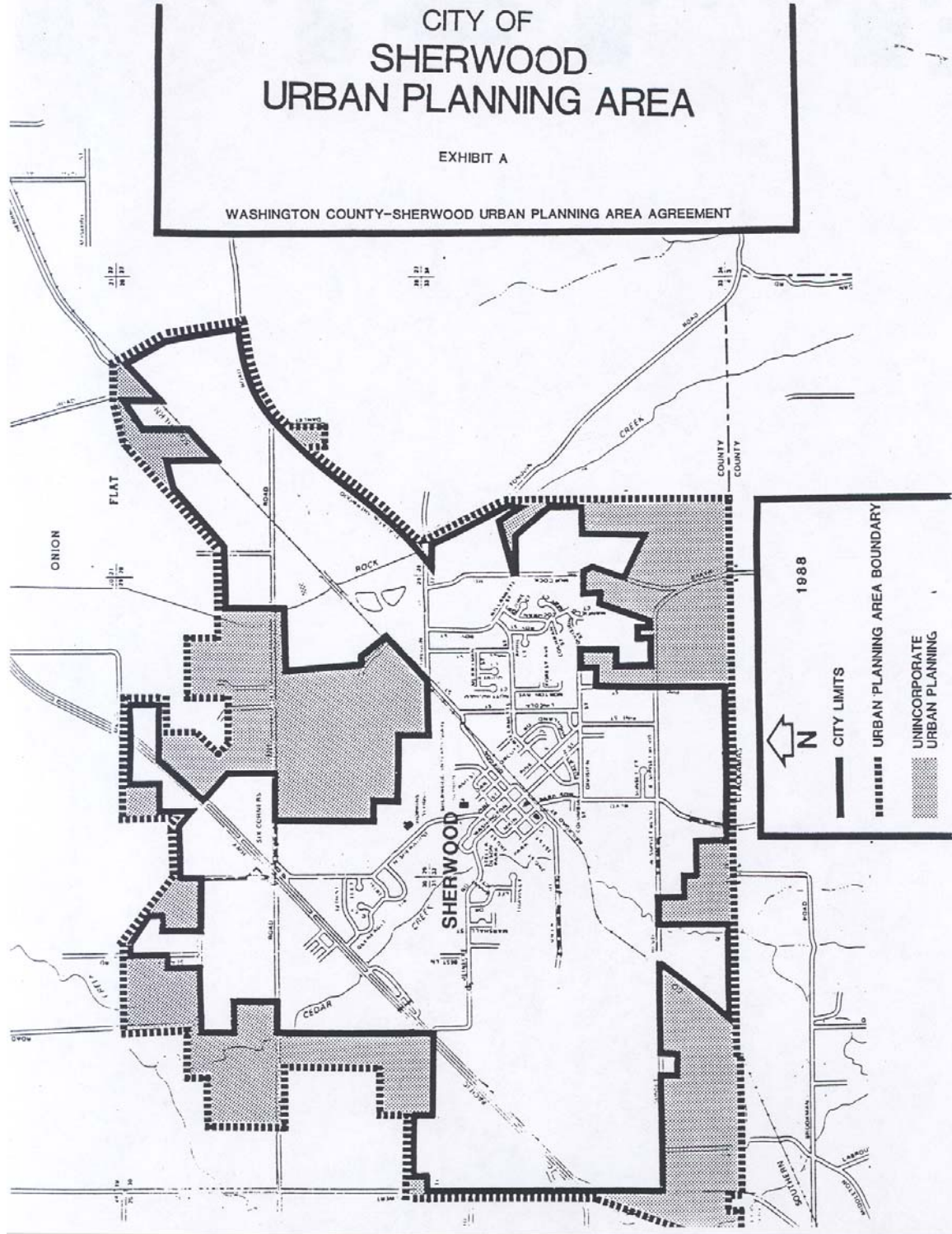
By _____
Chairman, Board of County Commissioners

Date _____ ~~11-9-88~~

Recording Secretary

Date _____ ~~11-9-88~~

Delete Exhibit "A" of the Washington County-Sherwood Urban Planning Area Agreement dated October 25, 1988 as shown below:







abcdef Proposed additions
~~abcdef~~ Proposed deletions

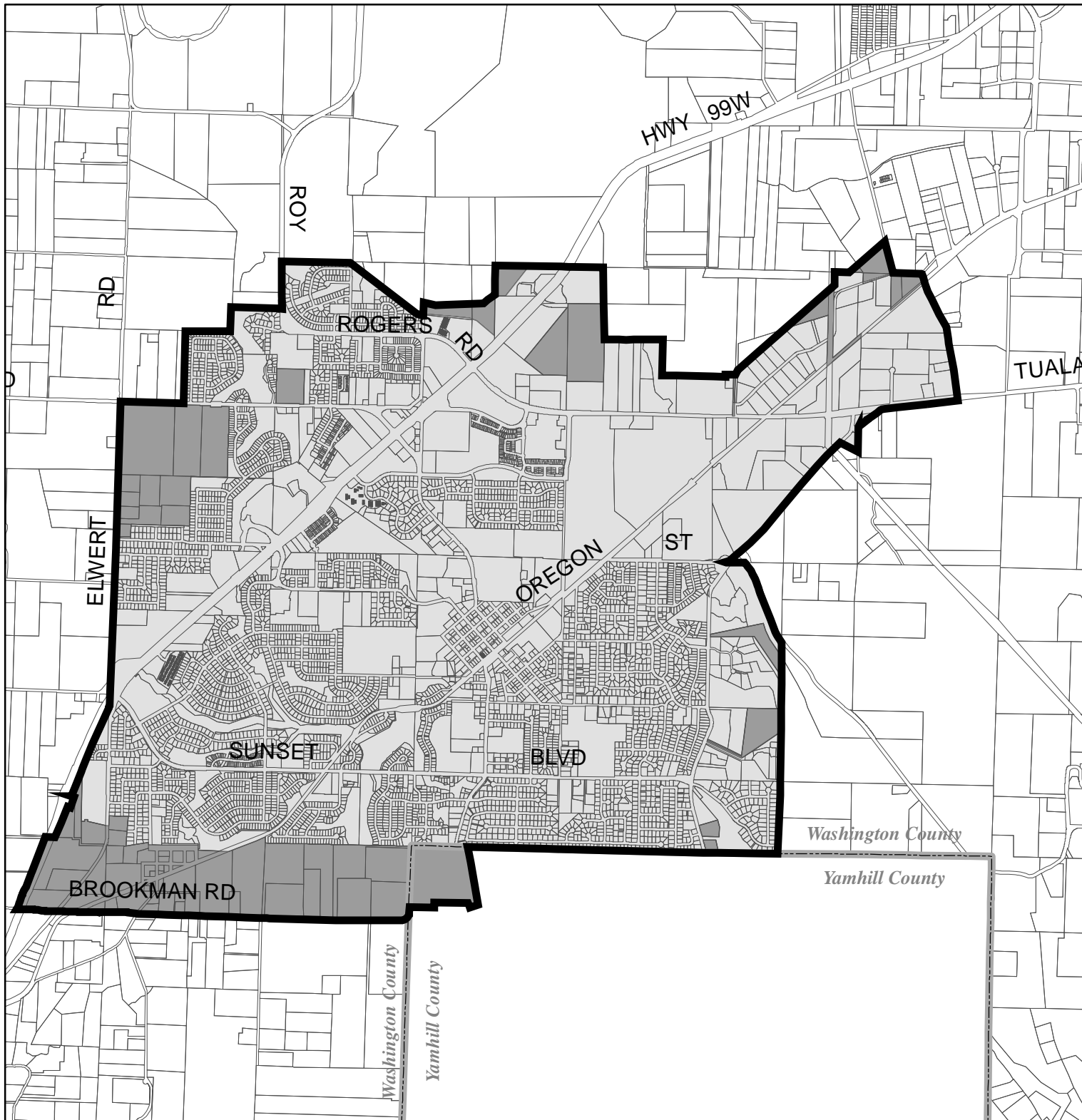
DELETE THE FOLLOWING MAP AS EXHIBIT A
OF THE WASHINGTON COUNTY-SHERWOOD
URBAN PLANNING AREA AGREEMENT FROM
ORDINANCE 668.

City of Sherwood
URBAN PLANNING AREA

Washington County-Sherwood
Urban Planning Area Agreement

Exhibit A

-  Urban Planning Area Boundary
-  Unincorporated Urban Planning Area
-  City of Sherwood
-  County line



The information on this map was derived from several databases and care was taken in its creation. Washington County cannot accept any responsibility for errors, omissions, or positional accuracy. There are no warranties for this product. However, notification of any errors will be appreciated.





Washington County
Department of Land Use & Transportation, Planning Division.
155 N. First Ave., Suite 350-14 Hillsboro, OR 97124
(503)846-3519 Email: lutplan@co.washington.or.us

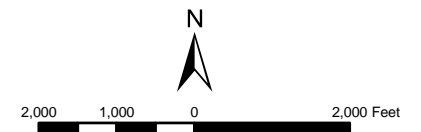
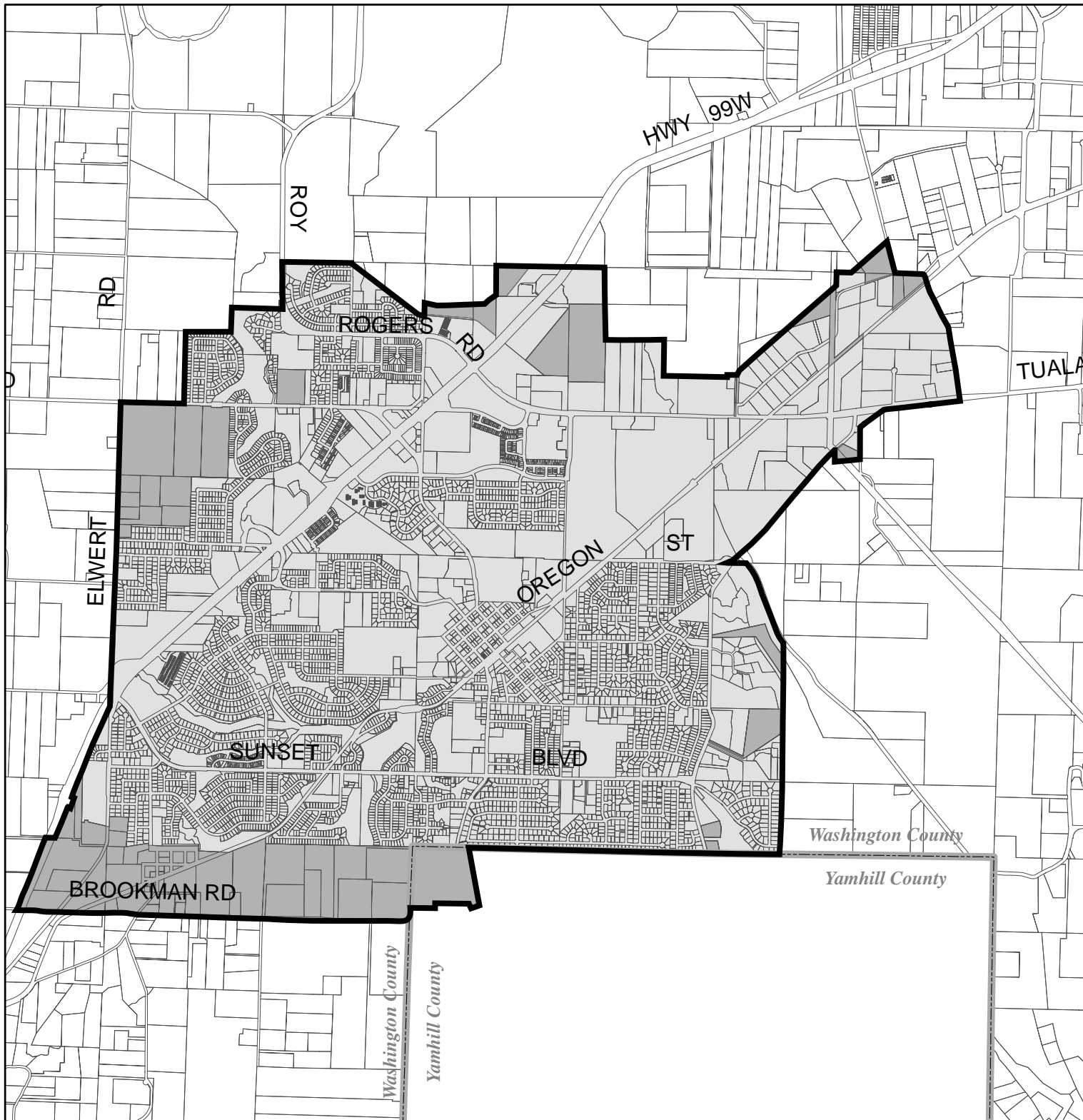
ADD THE FOLLOWING MAP AS EXHIBIT A
OF THE WASHINGTON COUNTY-SHERWOOD
URBAN PLANNING AREA AGREEMENT

City of Sherwood
URBAN PLANNING AREA

Washington County-Sherwood
Urban Planning Area Agreement

Exhibit A

-  Sherwood UPAA Boundary
-  Sherwood UPAA
-  City of Sherwood
-  County line



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Washington County
Department of Land Use & Transportation, Planning Division.
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DM 7/17/06