

Photo courtesy of Washington County Visitors Association



Year Ended  
**June 30, 2019**

Financial Statements & Supplementary Data

# North Bethany County Service District for Roads

*A Component Unit of Washington County, Oregon*

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**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
(A Component Unit of Washington County, Oregon)

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**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**

Governing Body Under ORS 451.45  
Board of County Commissioners  
Washington County, Oregon  
155 N First Avenue  
Hillsboro, Oregon 97124-3072

Commissioners as of June 30, 2019

<u>Name</u>	<u>Term Expires</u>
Kathryn Harrington, Chair Commissioner-At-Large	December 31, 2022
Dick Schouten District 1	December 31, 2020
Pam Treece District 2	December 31, 2022
Roy Rogers, Vice Chair District 3	December 31, 2020
Jerry Willey District 4	December 31, 2022

Stephen Roberts, Director of Land Use and Transportation (Interim)

Administrative Staff

Robert Davis, County Administrator  
Don Bohn, Assistant County Administrator  
Jack Liang, Chief Finance Officer  
Roger Dawes, Controller  
Josh Salaets, Chief Accountant

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**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**

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## INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners of  
Washington County, Oregon, as Governing Body of  
North Bethany County Service District for Roads  
Hillsboro, Oregon

### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities and the major fund of the North Bethany County Service District for Roads, Hillsboro, Oregon (the District), a component unit of Washington County, Oregon, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



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## INDEPENDENT AUDITOR'S REPORT (Continued)

Board of County Commissioners of  
Washington County, Oregon, as Governing Body of  
North Bethany County Service District for Roads

### OPINIONS

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the District as of June 30, 2019, and the respective changes in financial position and budgetary comparison for the major fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### OTHER MATTERS

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### REPORTS ON OTHER LEGAL AND REGULATORY REQUIREMENTS

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2019 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

#### **Other Reporting Required by Oregon Minimum Standards**

In accordance with *Minimum Standards for Audits of Oregon Municipal Corporations*, we have also issued our report dated December 11, 2019 on our consideration of the District's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.

**INDEPENDENT AUDITOR'S REPORT (Continued)**

Board of County Commissioners of  
Washington County, Oregon, as Governing Body of  
North Bethany County Service District for Roads

**TALBOT, KORVOLA & WARWICK, LLP**

By *Julie B. Fahey*  
Julie B. Fahey, Partner

Lake Oswego, Oregon  
December 11, 2019

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**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**  
Management's Discussion and Analysis

June 30, 2019

As management of the North Bethany County Service District for Roads (the District), a component unit of Washington County, Oregon, we offer readers of the District's basic financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with the District's basic financial statements, which begin on page 7. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

**Financial Highlights**

- The assets of the District exceeded liabilities at the close of the fiscal year by \$1,187. This entire amount is considered unrestricted net position and may be used to meet the ongoing obligations to citizens and creditors.
- The District's total net position increased by \$637 from 2017-18.
- The District has no debt.

**Overview of the Basic Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements.

***Basic Financial Statements***

The basic financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. For purposes of financial statement presentation, the District is classified as a governmental fund of the special revenue fund type, and financial statements present only governmental activities.

The *Statement of Net Position* provides information about the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Activities* presents information showing how the District's net position changed during the year. All changes in net position are reported on the accrual basis of accounting similar to the method used by most private-sector companies and are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

***Fund Financial Statements***

The *Balance Sheet* presents the assets, liabilities, and deferred inflows of resources of the District and indicates whether any of the resulting fund balance is restricted or available for use in the coming year. The *Statement of Revenues, Expenditures, and Changes in Fund Balances* presents information showing how the District's fund balance changed during the most recent fiscal year. The fund financial statements are reported on a modified accrual basis.

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**  
 Management's Discussion and Analysis

June 30, 2019

**Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes to the financial statements can be found on pages 12 through 15 of this report.

**Government-Wide Financial Analysis**

**Net Position**

The net position of the District increased by \$637 during the fiscal year. The most significant assets consist of deposits with fiscal agent.

	<b>2018-19</b>	<b>2017-18</b>
Assets:		
Deposits	\$ 1,243	736
Property taxes receivable	8	8
Total assets	1,251	744
Current liabilities:		
Accounts payable	64	194
Net position:		
Unrestricted	\$ 1,187	550

**Changes in Net Position**

This table shows a summary of the District's changes in net position for 2019 and 2018.

	<b>2018-19</b>	<b>2017-18</b>
Revenues:		
Property taxes	\$ 603	418
Miscellaneous	351	1
Total revenues	954	419
Expenses:		
Land use and transportation	317	281
Change in net position	637	138
Net position (deficit), beginning of year	550	412
Net position, end of year	\$ 1,187	550

All residents in the District pay additional property taxes for road construction services. The taxes were established by a vote of the residents of the District.

Program expenses for the District are exclusively made up of contract services provided to the District by Washington County. Such services are primarily in the form of construction of County roads within the District.

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**  
Management's Discussion and Analysis

June 30, 2019

**District Fund Financial Analysis**

***Balance Sheet***

The District's Balance Sheet includes assets of \$1,243 in deposits with fiscal agent and \$8 in property tax receivable.

Deferred inflow of resources of the District total \$7 of unavailable revenue. Unassigned fund balance at June 30, 2019 totaled \$1,180.

***Statement of Revenues, Expenditures and Changes in Fund Balance***

Total revenues were \$954; an increase of \$537 compared to last year. This is primarily due to a \$350 increase in miscellaneous revenues due to a contribution from the County during the year. There was also a \$187 increase in property tax revenues due to an increase in assessed value for the District's service area for the fiscal year.

**District Fund Budgetary Highlights**

There were no changes to the adopted budget for the fiscal year. Total budgeted revenues were \$6,606. Actual revenues were \$954 which is under the budget estimate by \$5,652.

Budgeted expenditures were \$7,072; however, actual expenditures were \$317. The difference of \$6,755 is the result of underspent program expenditures. Expenditures vary from year to year due to timing of contracted work.

**Future Events that will Financially Impact the District**

The District continues to carry out its mission of providing road maintenance to the public right of way within the District boundary. The District has a permanent property tax rate of \$0.2456<sup>(1)</sup> per \$1,000<sup>(1)</sup> of assessed value.

**Contacting the District's Financial Management**

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Washington County Department of Support Services, Finance Division, 155 N First Ave., Hillsboro, OR 97124-3072, or call (503) 846-8811.

<sup>(1)</sup> Amounts not expressed in thousands.

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## **BASIC FINANCIAL STATEMENTS**

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**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**

Statement of Net Position

June 30, 2019

(Dollars in thousands)

Assets:

Deposits with fiscal agent	\$ 1,243
Property taxes receivable	<u>8</u>
Total assets	<u>1,251</u>

Current liabilities:

Accounts payable	<u>64</u>
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Net position:

Unrestricted	\$ <u><u>1,187</u></u>
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See accompanying notes to financial statements.

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**

Statement of Activities

For the fiscal year ended June 30, 2019

(Dollars in thousands)

Program expenses:	
Land use and transportation	\$ <u>317</u>
 General revenues:	
Property taxes	603
Miscellaneous	<u>351</u>
Total general revenues	<u>954</u>
 Change in net position	637
Net position July 1, 2018	<u>550</u>
Net position June 30, 2019	\$ <u><u>1,187</u></u>

See accompanying notes to financial statements.

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS  
(A Component Unit of Washington County, Oregon)**

Balance Sheet  
June 30, 2019  
(Dollars in thousands)

Assets:	
Deposits with fiscal agent	\$ 1,243
Property tax receivable	<u>8</u>
Total Assets	<u><u>1,251</u></u>
Liabilities:	
Accounts payable	<u>64</u>
Deferred inflow of resources:	
Unavailable revenue	<u>7</u>
Fund balance:	
Unassigned	<u>1,180</u>
Total liabilities, deferred inflow of resources and fund balance	<u><u>1,251</u></u>

Reconciliation of the Balance Sheet to the Statement of Net Position

Fund balance	1,180
Amounts reported in the Statement of Net Position are different because:	
A portion of the District's property taxes are collected after year-end, but are not available soon enough to pay for the current year's operations and, therefore, are not reported as revenue in the governmental fund.	<u>7</u>
Net position on the Statement of Net Position	<u><u>\$ 1,187</u></u>

See accompanying notes to financial statements.

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**

Statement of Revenues, Expenditures and  
Changes in Fund Balance

For the fiscal year ended June 30, 2019

(Dollars in thousands)

Revenues:		
Property taxes	\$	603
Miscellaneous		<u>351</u>
Total revenue		<u>954</u>
Expenditures:		
Current:		
Land use and transportation		<u>317</u>
Net change in fund balance		637
Fund balance July 1, 2018		<u>543</u>
Fund balance June 30, 2019		<u><u>1,180</u></u>

See accompanying notes to financial statements.

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS  
(A Component Unit of Washington County, Oregon)**

Statement of Revenues, Expenditures  
and Changes in Fund Balance - Budget  
and Actual (Budgetary Basis)

For the fiscal year ended June 30, 2019

(Dollars in thousands)

	<u>Original and final budget</u>	<u>Actual</u>	<u>Variance positive (negative)</u>
Revenues:			
Property taxes	\$ 600	603	3
Miscellaneous	<u>6,006</u>	<u>351</u>	<u>(5,655)</u>
Total revenues	<u>6,606</u>	<u>954</u>	<u>(5,652)</u>
Expenditures:			
Land use and transportation	6,862	317	6,545
Capital outlay	<u>210</u>	<u>—</u>	<u>210</u>
Total expenditures	<u>7,072</u>	<u>317</u>	<u>6,755</u>
Net change in fund balance	(466)	637	1,103
Fund balance July 1, 2018	<u>466</u>	<u>543</u>	<u>77</u>
Fund balance June 30, 2019	\$ <u><u>—</u></u>	<u><u>1,180</u></u>	<u><u>1,180</u></u>

See accompanying notes to financial statements.

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**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**

Notes to Financial Statements

June 30, 2019

(Dollars in thousands)

**1. The District**

The North Bethany County Service District for Roads (the District) was formed under the provisions of ORS Chapter 451 and approved by the voters in May 2011. The District pays for a portion of construction of public roads in the North Bethany area of Washington County and is funded by an established permanent rate.

The District, under the criteria of the Governmental Accounting Standards Board (GASB), is considered a blended component unit of Washington County, Oregon (the County) due to the fact that the Washington County Board of Commissioners is the governing body of the District, and therefore is an integral part of the County reporting entity. All significant activities over which the District exercises oversight responsibility have been included in the basic financial statements.

**2. Summary of Significant Accounting Policies**

***Use of Estimates***

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

***Basis of Presentation and Accounting***

The District's accounting records are maintained on the modified accrual basis of accounting but the basic financial statements are presented at both the government-wide and fund financial level, on a full accrual and modified accrual basis, respectively.

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded.

The government-wide financial statements are presented on a full accrual basis of accounting with an economic resource measurement focus. An economic resource focus concentrates on an entity's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurement focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Fund financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. This measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource focus and full accrual accounting, a current financial

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS  
(A Component Unit of Washington County, Oregon)**

Notes to Financial Statements (Continued)

June 30, 2019

(Dollars in thousands)

resource measurement focus is inseparable from a modified accrual basis of accounting. Under modified accrual accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

The District has classified its entire ending fund balance as unassigned, in accordance with GASB Statement No. 54.

The District's general revenues consist primarily of tax revenues. Program expenses are defined as those expenses directly related to providing road maintenance services.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, reconciliation is necessary to explain the adjustments needed to transform the fund-based financial statements into the government-wide presentation.

Payments made to Washington County's Department of Land Use, Housing and Transportation were in exchange for services and have been classified as program expenditures/expenses.

***Deposits with Fiscal Agent***

Deposits with fiscal agent comprise funds held by the Washington County Department of Support Services, Finance Division, on behalf of the District. Unrealized gains and losses as well as interest earnings are allocated from total County earnings based on the proportion of District funds to total County funds.

The District considers deposits with fiscal agent, which is used as a demand deposit account, to be cash and cash equivalents. This treatment is in conformity with GASB Statement No. 9, which states that deposits having the general characteristics of demand deposit accounts are appropriately classified as cash equivalents.

***Property Taxes***

Property taxes become a lien against the property as of July 1 of each year and are payable in three installments which are due on November 15, February 15 and May 15. All property taxes receivable are due from property owners within the District.

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS**  
**(A Component Unit of Washington County, Oregon)**

Notes to Financial Statements (Continued)

June 30, 2019

(Dollars in thousands)

***Deferred Inflow of Resources***

Deferred inflows of resources represent an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District only has one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet, and is deferred and recognized as an inflow of resources in the period that the amounts become available.

***Budget***

A budget is prepared for the District in accordance with the modified accrual basis of accounting and legal requirements set forth in the Oregon Local Budget Law. The District's expenditure budget is appropriated at a single amount for its operations.

Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. The Board of County Commissioners at a regular Board meeting may adopt supplemental budgets less than 10% of the organizational unit's original budget. A supplemental budget greater than 10% of the organizational unit's original budget requires a hearing before the public, publication in newspapers and approval by the Board. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control with approval by the Board. Expenditure appropriations may not be legally over expended except in the case of reimbursable grant expenditures or other specific circumstances which could not be reasonably estimated at the time the budget was adopted. After budget approval, the Board of Commissioners may approve supplemental appropriations if an occurrence, condition or need exists which was not known at the time the budget was adopted.

There were no supplemental budgets or appropriation transfers during the year. Appropriations lapse at the end of each fiscal year.

**3. Vested Compensated Absences, Sick Pay, Pension Plan, and Other Post Employment Benefits (OPEB)**

The District's personnel are exclusively contracted Washington County employees. Accordingly, the liability of vested compensated absences is recorded by the County.

Substantially all of the County's employees are participants in the Oregon Public Employees Retirement System (OPERS), a state-wide cost-sharing multiple-employer defined benefit pension and OPEB plan. Contributions to OPERS are made on a current basis as required by the plan. The District's retirees, through the County, are provided with group health and dental insurance from the date of retirement to age 65 at the same rate provided to current employees in accordance with Oregon Revised Statutes 243.303.

**NORTH BETHANY COUNTY SERVICE DISTRICT FOR ROADS  
(A Component Unit of Washington County, Oregon)**

Notes to Financial Statements (Continued)

June 30, 2019

(Dollars in thousands)

Further information regarding vested compensated absences, sick pay, OPERS and OPEB (Other Post Employment Benefits) can be found in the June 30, 2019 Washington County, Oregon, Comprehensive Annual Financial Report.

**4. Insured Risks**

Potential liabilities for liability/casualty claims are covered under the self-insurance plans maintained by Washington County. Accordingly, insurance reserves are recorded by the County. Reference should be made to the Washington County Comprehensive Annual Financial Report for the year ended June 30, 2019 for treatment of insurance risks.

**5. Transactions with Related Parties**

The District's property taxes are levied and collected through Washington County's Assessment and Taxation Department. The District also contracts with Washington County to provide certain road maintenance services. The District's accounting and clerical functions are performed by County personnel. Washington County charges the District for administrative costs incurred. The total charges paid to Washington County for the fiscal year ended June 30, 2019 were \$317.

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

**&**

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND  
INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH OREGON STATE REGULATIONS**

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

**INDEPENDENT AUDITOR'S REPORT**

Board of County Commissioners of  
Washington County, Oregon, as Governing Body of  
North Bethany County Service District for Roads  
Hillsboro, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund of the North Bethany County Service District for Roads, Hillsboro, Oregon (the District), a component unit of Washington County, Oregon, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 11, 2019.

**INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS (Continued)**

**INDEPENDENT AUDITOR'S REPORT (Continued)**

**COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Talbot, Kowala & Warwick, LLP*

Lake Oswego, Oregon  
December 11, 2019





**Talbot, Korvola  
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## **INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATIONS**

Board of County Commissioners  
Washington County, Oregon, as Governing Body of  
North Bethany County Service District for Roads  
Hillsboro, Oregon

We have audited the financial statements of the governmental activities and major fund of North Bethany County Service District for Roads, Hillsboro, Oregon (the District), a component unit of Washington County, Oregon, as of and for the year ended June 30, 2019, which collectively comprises the District's basic financial statements, and have issued our report thereon dated December 11, 2019. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **COMPLIANCE**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*.



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL  
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH  
OREGON STATE REGULATIONS (Continued)**

**INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

**PURPOSE OF THIS REPORT**

This report is intended solely for the information and use of the Board of County Commissioners, Audit Committee, Oregon Secretary of State Audits Division, and management and is not intended to be and should not be used by anyone other than these specified parties.

*Talbot, Korvola & Warwick, LLP*

Lake Oswego, Oregon  
December 11, 2019

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